

# Grantee: Lexington County, SC

## Grant: B-16-UH-45-0001

### January 1, 2025 thru March 31, 2025 Performance

<b>Grant Number:</b> B-16-UH-45-0001	<b>Obligation Date:</b>	<b>Award Date:</b>
<b>Grantee Name:</b> Lexington County, SC	<b>Contract End Date:</b> 09/06/2025	<b>Review by HUD:</b> Submitted - Await for Review
<b>Grant Award Amount:</b> \$21,370,000.00	<b>Grant Status:</b> Active	<b>QPR Contact:</b> No QPR Contact Found
<b>LOCCS Authorized Amount:</b> \$21,370,000.00	<b>Estimated PI/RL Funds:</b> \$0.00	
<b>Total Budget:</b> \$21,370,000.00		

### Disasters:

#### Declaration Number

FEMA-4241-SC

### Narratives

#### Disaster Damage:

On the evening of October 1st, as the rains fell, Governor Nikki Haley issued a Declaration of a State of Emergency throughout South Carolina. At approximately 5:30 a.m. on October 4th, the County of Lexington Emergency Operations Center reached OPCON 1 (operation condition 1), the center was brought to full operational level and the first responders throughout the county were staged and ready to respond. At approximately 9:00 a.m. that morning, the first of the emergency shelters opened. As the sun set on October 4th, the rains continued to fall and the waterways continued to rise. At 1:20 a.m. on October 5th, emergency responders evacuated eighty-seven (87) residents of the Pineglen neighborhood. Less than 5 hours later, the South Carolina Electric & Gas Company opened three (3) spillway gates at the Lake Murray Dam, and the Saluda River continued to swell at a rapid pace. Evacuation notices begun to be issued.

On October 5, 2015, President Obama issued a Federal Disaster Declaration for 24 counties in South Carolina activating federal resources and funding aid. On October 20, 2015, a Public Meeting was scheduled and notices were posted on each home suspected of flooding by the County. The public meeting was attended by approximately 400 citizens as well as County and state officials, representatives from FEMA, and various Local Media outlets.

As the waters finally began to subside, County of Lexington personnel began the task of assessing the damage. Within several days, aerial photography over the most impacted areas was completed, and staff from the GIS/Mapping Department helped to identify areas where damage assessment was needed. Shortly thereafter, these personnel began the task of completing Initial Damage Estimates of all structural and infrastructure damage in the County. Soon, with the assistance of personnel from FEMA and from an outside contractor brought in by the county, the process of completing FEMA Substantial Damage Assessments began. Initially maps created by first responders were key in developing an area of concentration. The Assessor's office then worked to complete a more in depth investigation of each home that had possible flood damage for the Initial Damage Assessment. Data collected was made available to Federal Emergency Management Agency personnel in the area. Using all of the collected data, the County took advantage of a robust GIS system and staff to prepare a desktop assessment of all homes in the regulatory floodplain. This desktop assessment resulted in the development of a comprehensive list of homes to investigate for the Substantial Damage Assessments (SDA). The SDA included residential and commercial structures and only structures inside the 100-year floodplain and in the unincorporated areas of the county were included. Municipalities were responsible for the completion of their SDA.

Because of the October 2015 storm event, the County of Lexington was allocated \$16,332,000 what are commonly referred to as Community Development Block Grant-Disaster Recovery or CDBG-DR funds. The Storm Event of October 2015 was indeed a catastrophic event that drastically affected citizens throughout South Carolina. The midlands region was hardest hit, and Lexington County citizens, as well as many of our neighbors across the region, suffered greatly. Eventually, the rains stopped, the water subsided and many citizens were able to get back to their "normal" lives. However, for some, normalcy still has not returned. We believe this Action Plan provides the best opportunity to bring back normalcy to our citizens and represents the best next step in Lexington County's Disaster Recovery.

#### Recovery Needs:

The CDBG-DR program is considered a "gap" funding source and is intended to assist with recovery needs not covered by other public and private funding sources. While recovery efforts have continued without interruption since October 2015, many impacts remain unaddressed due to several primary factors including the profound extent and diversity of the damages to housing, infrastructure, and the economy; the unique conditions and vulnerabilities of Lexington County's residents and businesses; and the limitations of available funding assistance. This unmet need assessment provides essential information to better understand the most impacted areas and populations in the County, and guides development of the most effective recovery programs and priorities. Lexington County's preliminary assessment of unmet recovery needs resulting from the October 2015 severe storm and flooding disaster (DR 4241). When major disasters occur, a significant amount of data and information must be collected and analyzed from numerous agencies, departments, and organizations. Accessing and compiling information on impacts and recovery resources can be a significant challenge due to

varying quality, availability, formatting, and timing of different sources. Estimates of unmet needs are based on the best available information as of January 2017, and represent the County’s initial calculation of remaining recovery gaps. This assessment should be considered a living document that will be updated as additional information becomes available. Unmet needs were estimated through a comparison of financial impacts of the qualified disaster event with subsequent recovery funding that has been received or is anticipated. This assessment incorporates data from the following key sources:

- Federal Emergency Management Agency (FEMA)
  - Individuals Assistance Program (IA)
  - Public Assistance Program (PA)
  - Hazard Mitigation Grant Program (HMGP)
- Small Business Administration (SBA)
- National Flood Insurance Program (NFIP)
- Lexington County Substantial Damage Assessments (SDA)
- Departmental reports and studies
- Engineering estimates
- American Community Survey via Policy Map
- Central Carolina Association of Realtors Inc.
- Public and Stakeholder outreach and feedback

Through the review of best available data and information, Lexington County identified a total of \$28,597,645 in unmet recovery needs. Of these needs, public facilities and infrastructure was identified as the largest area of unmet need followed by housing assistance, and then economic development. It is critical to understand that these figures should only be considered as initial estimates based on the available information at the time this plan was developed. The figures presented in this section are to be considered only as preliminary estimates and not as a final determination regarding the total unmet needs in the County.

For more detailed information about the County's unmet need calculations and findings, please see the County's published CDBG-DR Action Plan available at: [www.lex-co.sc.gov](http://www.lex-co.sc.gov)

Overall	This Report Period	To Date
Total Projected Budget from All Sources	\$0.00	\$21,370,000.00
Total Budget	\$0.00	\$21,370,000.00
Total Obligated	\$0.00	\$21,370,000.00
Total Funds Drawdown	\$49,652.31	\$17,555,308.86
Program Funds Drawdown	\$49,652.31	\$17,555,308.86
Program Income Drawdown	\$0.00	\$0.00
Program Income Received	\$0.00	\$0.00
Total Funds Expended	\$123,375.62	\$17,575,295.34
HUD Identified Most Impacted and Distressed	\$123,375.62	\$17,543,261.34
Other Funds	\$ 0.00	\$ 0.00
Match Funds	\$ 0.00	\$ 0.00
Non-Match Funds	\$ 0.00	\$ 0.00

Funds Expended

Overall	This Period	To Date
County of Lexington	\$ 123,375.62	\$ 17,575,295.34
Lexington County, SC	\$ 0.00	\$ 0.00

Progress Toward Required Numeric Targets

Requirement	Target	Projected	Actual
Overall Benefit Percentage	50.00%	65.82%	48.78%
Minimum Non Federal Match	\$ .00	\$ .00	\$ .00
Overall Benefit Amount	\$10,086,758.00	\$13,278,931.01	\$9,839,857.04
Limit on Public Services	\$3,205,500.00	\$ .00	\$ .00
Limit on Admin/Planning	\$4,274,000.00	\$1,196,484.00	\$820,866.83

Limit on Admin	\$1,068,500.00	\$911,900.00	\$536,282.83
Most Impacted and Distressed	\$21,370,000.00	\$19,625,291.82	\$17,543,261.34

### Overall Progress Narrative:

All projects are essentially concluded at this time except for the Bagpipe Road infrastructure project. The remaining active project, the CDBG-DR Infrastructure Program, involves paving 1.3 miles of Bagpipe Road, which was affected by the 2015 flood. The Environmental Assessment is complete and the engineering design process is underway. There have been substantial delays due to the environmental review process because the road runs through some wetlands. The project is currently in the right of way acquisition phase. The estimated cost for the Bagpipe Road project has increased substantially due increased soft costs such as environmental and right-of-way acquisition, but even more significantly has been the substantial increase in construction costs due to overall increased market costs. The County drew down \$49,652.31 during the quarter with \$33,652.31 for the Bagpipe Road project and \$16,000 for Administration. Additionally, the County expended \$8,690. The County has also made adjustments to the amount of funds expended to get the amount expended aligned with the amount of funds drawn down to account for any inaccuracies with previous funds expended records. This resulted in an adjustment of \$29,045 in expended funds in Administration and \$74,344.14 in Infrastructure Improvements to balance funds with drawn amount.

There remains to be an error in DRGR for the Residential Buyout Program - Urgent Need, where the Obligation amount in the Drawdown menu in the "Manage My Financials" tab indicates a funds drawn amount of \$19.986.48, while the funds drawn amount in this QPR indicates 6,457,152.99. The County is unable to resolve this \$82,500 discrepancy since it is a difference in DRGR's drawdown records.

### Project Summary

Project #, Project Title	This Report	To Date	
	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
9999, Restricted Balance	\$0.00	\$0.00	\$0.00
CDBG-DR Public Facilities, Lex C CDBG-DR Public Facilities	\$0.00	\$0.00	\$0.00
CDBG-DR- Housing Buy-outs, Lex Co CDBG-DR Housing	\$0.00	\$15,625,274.82	\$15,625,274.82
CDBG-DR- Minor Housing Rehab, Lex Co CDBG-DR Minor	\$0.00	\$686,575.50	\$686,575.50
CDBG-DR- Program Planning, Lex Co CDBG-DR Program	\$0.00	\$284,584.00	\$284,584.00
CDBG-DR-Infrastructure, Lex Co CDBG-DR Infrastructure	\$32,894.81	\$3,861,665.68	\$422,591.71
CDBG-DR-Program Administration, Lex Co CDBG-DR	\$16,757.50	\$911,900.00	\$536,282.83
DELETED-ACTIVITIES, DELETED-ACTIVITIES (Temporary)	\$0.00	\$0.00	\$0.00

### Activities

Project # /	CDBG-DR-Infrastructure / Lex Co CDBG-DR Infrastructure
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Grantee Activity Number: Infrastructure Improvements

Activity Title: Infrastructure Improvements - LMI

<b>Activity Type:</b>	<b>Activity Status:</b>
Construction/reconstruction of streets	Under Way
<b>Project Number:</b>	<b>Project Title:</b>
CDBG-DR-Infrastructure	Lex Co CDBG-DR Infrastructure
<b>Projected Start Date:</b>	<b>Projected End Date:</b>
01/01/2019	03/31/2025
<b>Benefit Type:</b>	<b>Completed Activity Actual End Date:</b>
Area ( Survey )	
<b>National Objective:</b>	<b>Responsible Organization:</b>
Low/Mod	County of Lexington

Overall	Jan 1 thru Mar 31, 2025	To Date
<b>Total Projected Budget from All Sources</b>	\$0.00	\$3,861,666.18
<b>Total Budget</b>	\$0.00	\$3,861,666.18
<b>Total Obligated</b>	\$0.00	\$3,861,665.68
<b>Total Funds Drawdown</b>	\$32,894.81	\$422,591.71
<b>Program Funds Drawdown</b>	\$32,894.81	\$422,591.71
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$86,330.62	\$434,578.19
County of Lexington	\$86,330.62	\$434,578.19
<b>Most Impacted and Distressed Expended</b>	\$86,330.62	\$434,578.19

Activity Description:

The County has identified over \$17,000,000 in unmet public facilities and infrastructure needs representing just over 60% of the total identified unmet need in the County. As the County departments worked together to identify potential CDBG-DR projects, the ongoing impacts to infrastructure, particularly roads, arose as a continuous issue. Impacts from the 2015 flood not only hindered transportation in the County due to roadway flooding but also resulted in significant damage to roadways that left residents isolated as roads became impassable. The County specifically identified Bagpipe Road for repairs resulting from the 2015 flood, which caused the road to be closed on October 7<sup>th</sup>, 2015, for approximately 119 days.

The proposed work will consist of the construction activities erosion repairs, slope stabilization, drainage improvements to carry a 25 year storm event, and fine grading and surfacing approximately 6,875 linear feet of roadway using 2” Hot Mix Asphalt Surface Course Type C and 6” Graded Aggregate Base Course as well as any associated soft cost such as engineering/architect fees legal costs or similar expenses. The project has been delayed and anticipated costs have increased due to the road’s proximity to identified wetlands and resulting environmental review

complexity, severe increases in costs for materials and labor, and additional design/construction requirements to mitigate the environmental impact on the wetlands. Funds were transferred from other projects which were cancelled or were finalized with funds remaining to fund this project.

**Location Description:**

LMI neighborhoods in Lexington County.

**Activity Progress Narrative:**

The County is currently engaging in right-of-way acquisition activities with nearby property owners. Bagpipe Road Improvements progress includes the following:

- Final plan development and submittal of encroachment and MS4 permits.
- The DHEC permits have been provided to County staff and approved.
- Right of way acquisition activities are on-going and are expected to be completed this Fall.
- Finalized ROW license agreement with CGT.
- Environmental review and findings.
- Engineering design.

The County drew down \$33,652.31 for ongoing engineering and ROW acquisition work. The County also expended \$11,986.48 which were not drawn during this reporting period. The County has also made adjustments to the amount of funds expended to get the amount expended aligned with the amount of funds drawn down to account for any inaccuracies with previous funds expended records. This resulted in an adjustment of \$74,344.14 in expended funds to balance funds with drawn amount.

Due to increased project costs the County is seeking to utilize funds from its CDBG-MIT program to help with escalated costs on this project. These increased costs are primarily due to the substantial increase in construction costs due to overall increased market costs but also includes additional environmental and right-of-way acquisition costs.

**Accomplishments Performance Measures**

No Accomplishments Performance Measures

**Beneficiaries Performance Measures**

No Beneficiaries Performance Measures found.

**Activity Locations**

No Activity Locations found.

**Other Funding Sources**

No Other Funding Sources Found

**Other Funding Sources Budgeted - Detail**

No Other Match Funding Sources Found

Activity Supporting Documents: None

Project # / CDBG-DR-Program Administration / Lex Co CDBG-DR

Grantee Activity Number: Program Administration

Activity Title: Program Administration

<b>Activity Type:</b>	<b>Activity Status:</b>
Administration	Under Way
<b>Project Number:</b>	<b>Project Title:</b>
CDBG-DR-Program Administration	Lex Co CDBG-DR Administration
<b>Projected Start Date:</b>	<b>Projected End Date:</b>
03/06/2017	05/06/2025
<b>Benefit Type:</b>	<b>Completed Activity Actual End Date:</b>
N/A	
<b>National Objective:</b>	<b>Responsible Organization:</b>
N/A	County of Lexington

Overall	Jan 1 thru Mar 31, 2025	To Date
<b>Total Projected Budget from All Sources</b>	\$0.00	\$911,900.00
<b>Total Budget</b>	\$0.00	\$911,900.00
<b>Total Obligated</b>	\$0.00	\$911,900.00
<b>Total Funds Drawdown</b>	\$16,757.50	\$536,282.83
<b>Program Funds Drawdown</b>	\$16,757.50	\$536,282.83
<b>Program Income Drawdown</b>	\$0.00	\$0.00
<b>Program Income Received</b>	\$0.00	\$0.00
<b>Total Funds Expended</b>	\$37,045.00	\$544,282.83
County of Lexington	\$37,045.00	\$544,282.83
<b>Most Impacted and Distressed Expended</b>	\$37,045.00	\$544,282.83

Activity Description:

Administration of the CDBG-DR program for Lexington County, South Carolina including staff and contractor efforts associated with program development, citizen participation, marketing, applicant in-take, client services and overall program management. The County has contracted with Hearts and Hands to provide support for program management, application and client services. Additionally, the County has contracted with Civitas LLC to assist with program development, policies and procedures development, program management, monitoring and public reporting requirements.

Location Description:

Lexington County, South Carolina

Activity Progress Narrative:

The County drew down \$49,652.31 during the quarter with \$33,652.31 for the Bagpipe Road project and \$16,000 for Administration. The County expended an additional \$8,000 in Administration funds during this quarter. The County has also made adjustments to the amount of funds expended to get the amount expended aligned with the amount of funds drawn down to account for any inaccuracies with previous funds expended records. This resulted in an adjustment of \$29,045 in expended funds to balance funds with drawn amount.

There remains to be an error in DRGR for the Residential Buyout Program - Urgent Need, where the Obligation amount in the Drawdown menu in the "Manage My Financials" tab indicates a funds drawn amount of \$6,539,652.99, while the funds drawn amount in this QPR indicates \$6,457,1525.99. The County is unable to resolve this \$82,500 discrepancy since it is a difference in DRGR's drawdown records.

Accomplishments Performance Measures

No Accomplishments Performance Measures

Beneficiaries Performance Measures

No Beneficiaries Performance Measures found.

Activity Locations

No Activity Locations found.

Other Funding Sources

No Other Funding Sources Found

Other Funding Sources Budgeted - Detail

No Other Match Funding Sources Found

Activity Supporting Documents:

None

Monitoring, Audit, and Technical Assistance

Event Type	This Report Period	To Date
Monitoring, Audits, and Technical Assistance	0	8
Monitoring Visits	0	5
Audit Visits	0	3
Technical Assistance Visits	0	0
Monitoring/Technical Assistance Visits	0	0
Report/Letter Issued	0	7